

Calgary's Downtown Fire Service Strategy

Innovative Application of Value Management

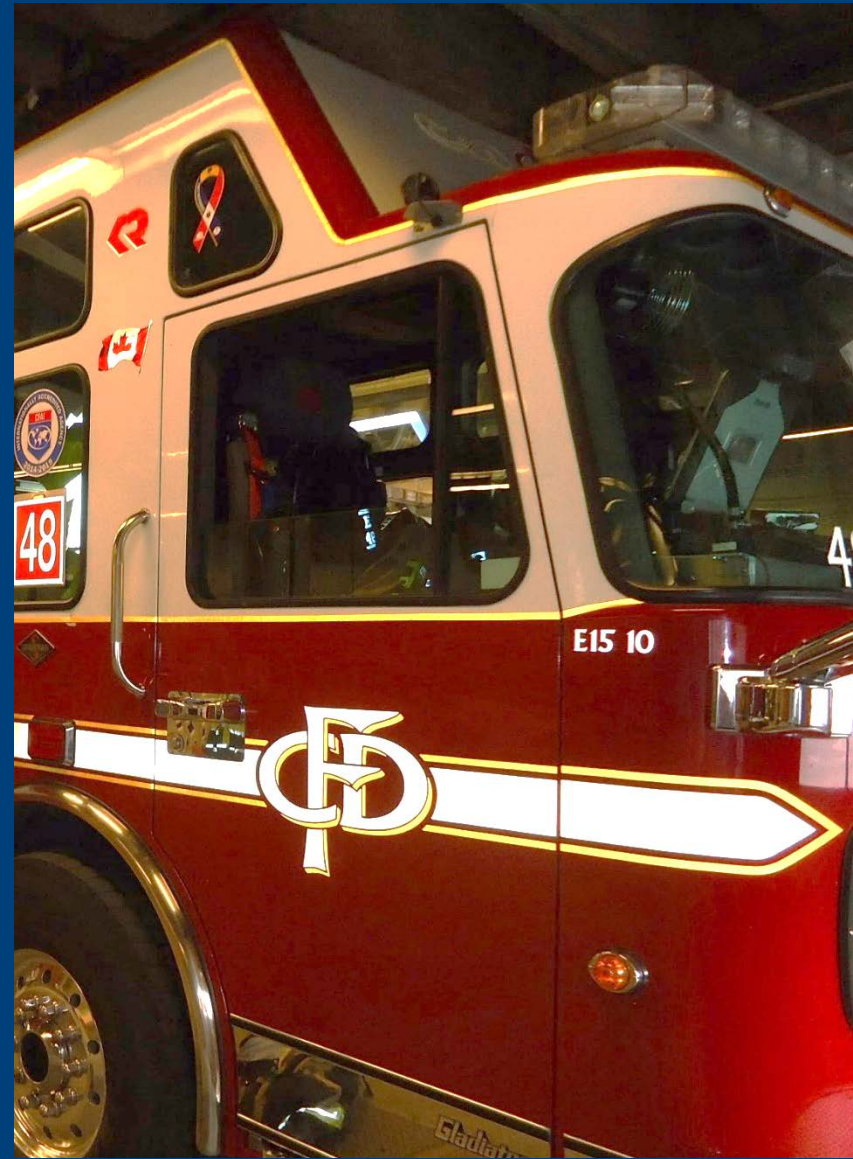
David Wilson, P.Eng., CVS-Life, FSAVE, CPF

2016 VAC Conference – October 2017
Montreal, Quebec



Today's Presentation...

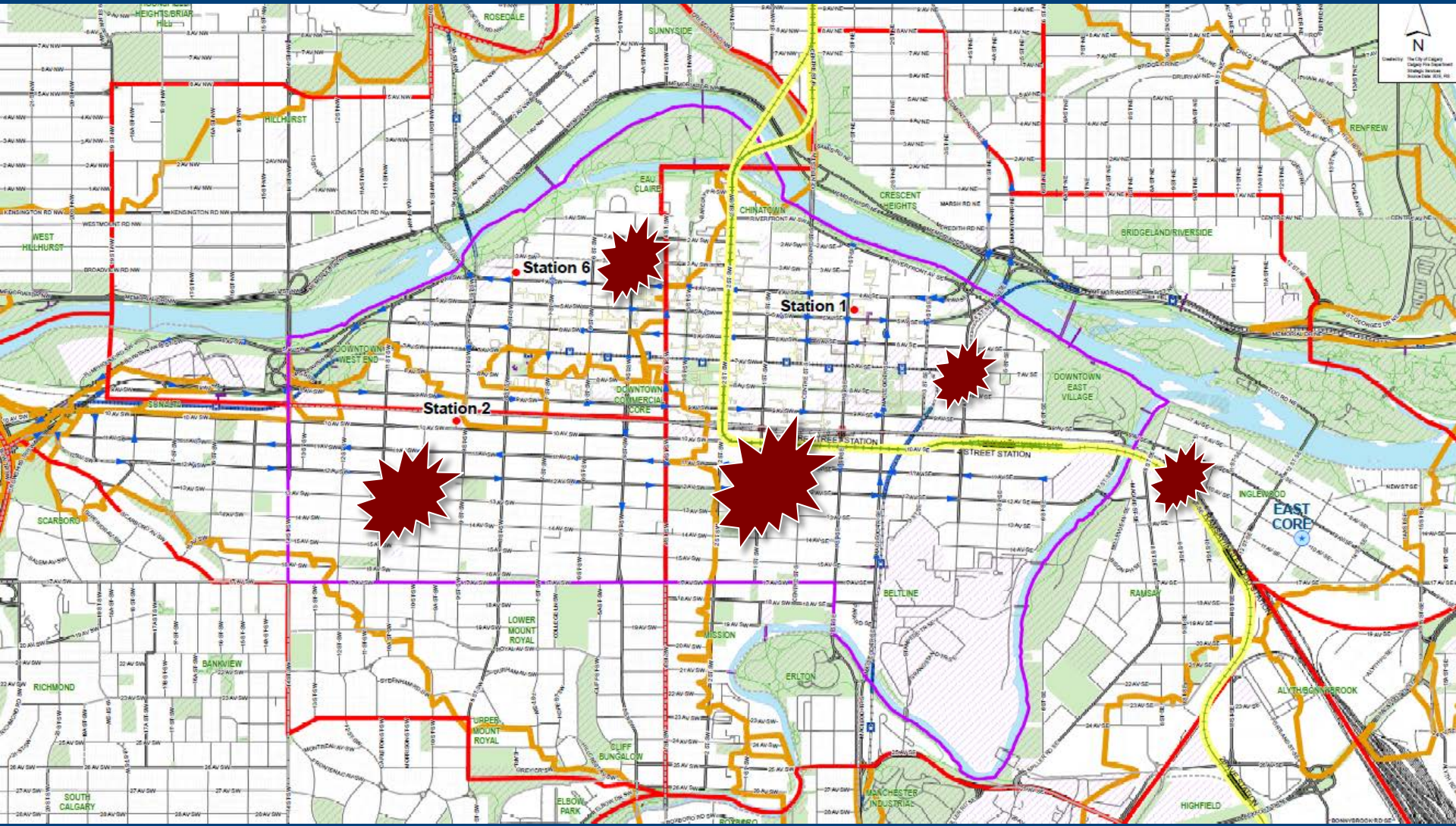
- **Three Aspects:**
 - The project
 - The process
 - The path-forward



When We Think of Calgary...



When CFD Thinks on Calgary...



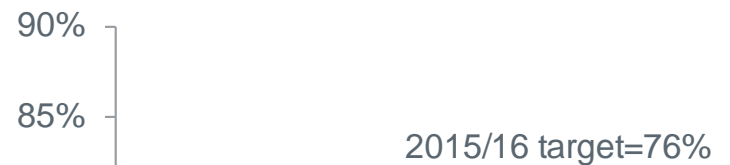
Measuring Success...

First-in unit emergency response within seven minutes at life-threatening medical incidents



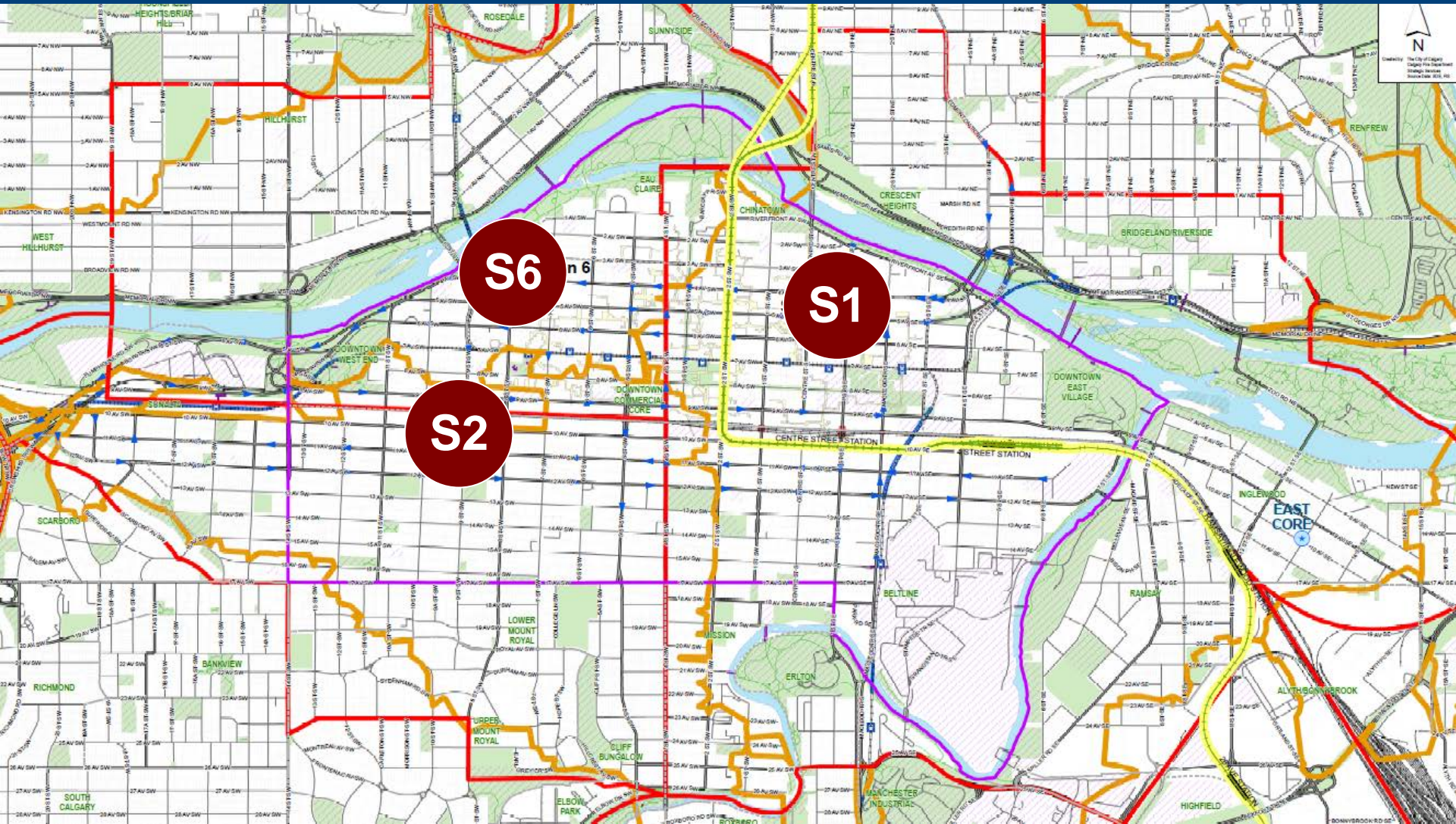
	2011	2012	2013	2014	2015
Year-End	84%	84%	87%	89%	89%

First-in unit emergency response within seven minutes at fire suppression incidents



	2011	2012	2013	2014	2015
Year-End	72%	72%	73%	78%	81%

Downtown Fire Stations

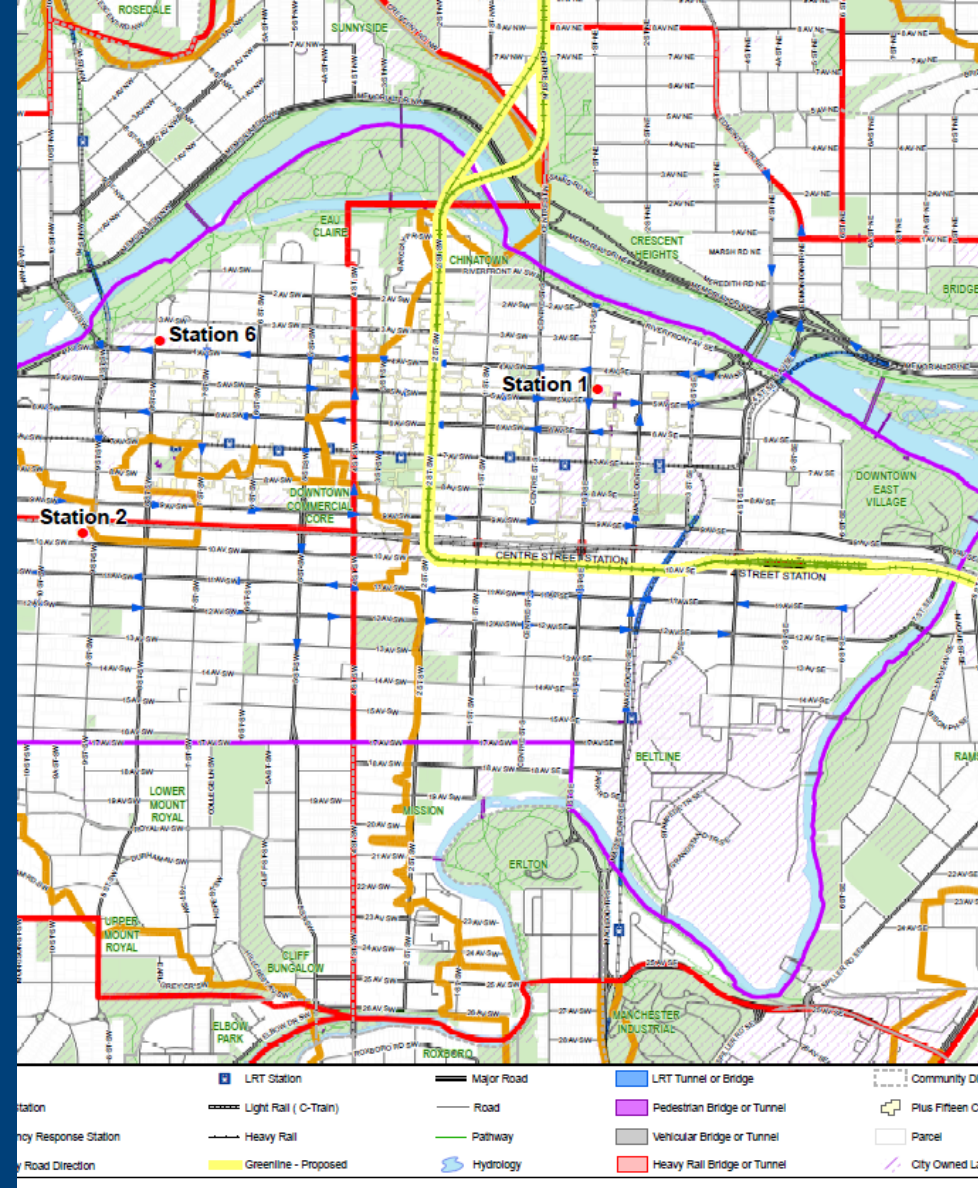


Downtown Fire Stations

- **CFD's 10 and 30 year capital plan**
 - replace/renew Stations 1 and 2 (2019-2022)
 - new station at Inglewood (East Core) needed?
 - cost estimate \$55M
- **Need robust and defensible analysis to support business case for capital request for downtown core**

Key Project Goals

- Address degrading fire hall facilities
- Identify potential opportunities to support business case



What's the Focus?

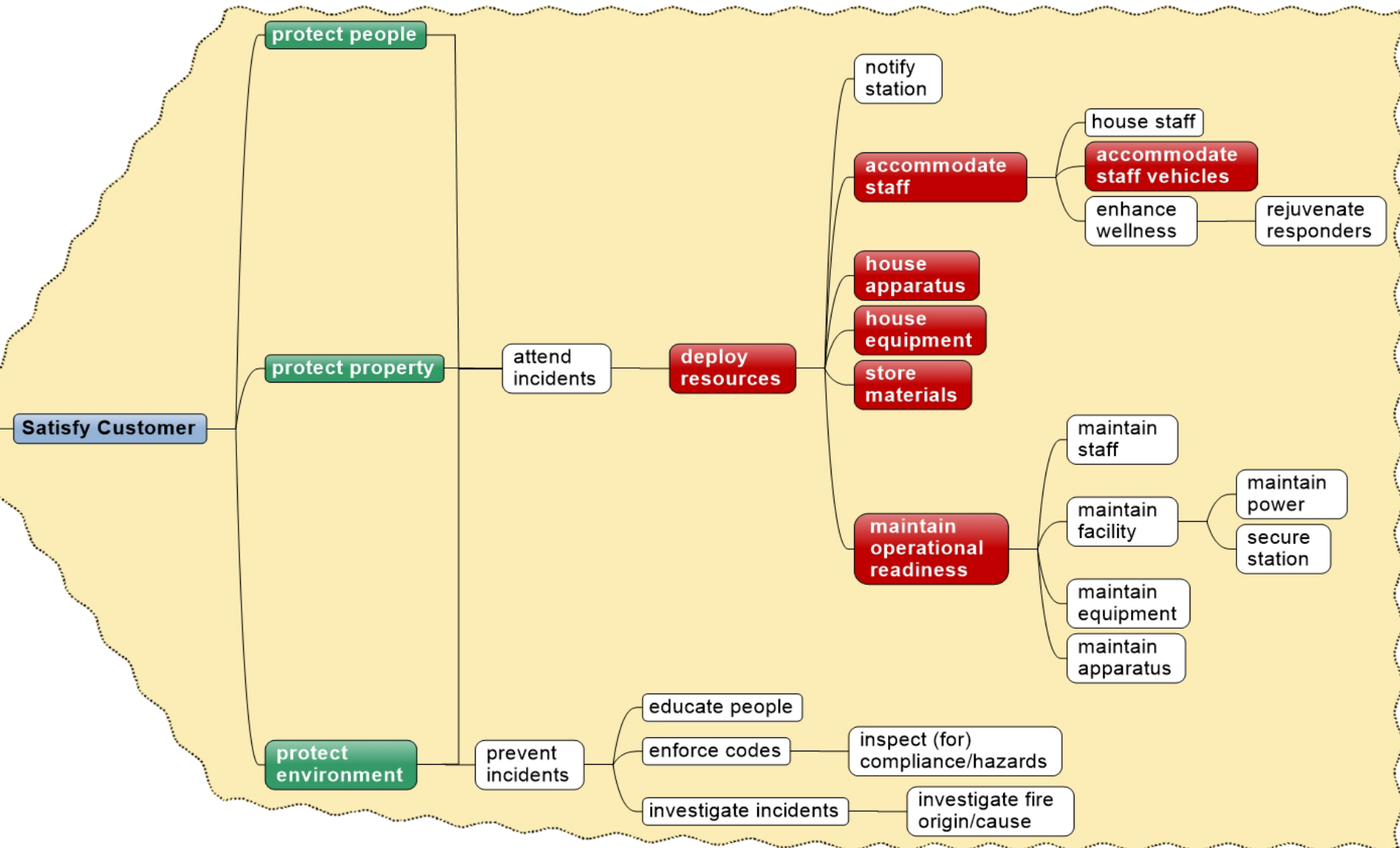
- **CFD**

- Wanted to undertake a VM study on fire stations
 - Should we renovate?
 - Should we replace?
 - When do we build a new station (East Core)?

- **The obvious first question?**

- Shouldn't we focus on service strategy first?

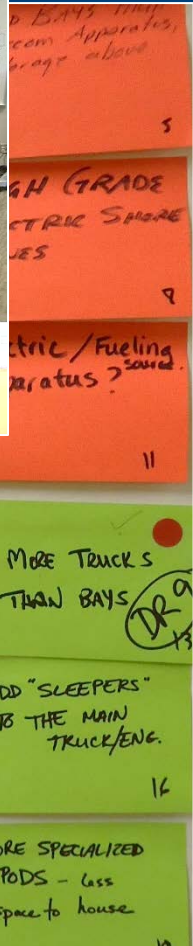
Function Analysis



Creativity/Evaluation/Development

- Ideas

- 200 Generated
- 70 Shortlisted
- 27 Developed



VEHICLES 14

ABILITY TO CLEAN/THAW + NOT FREEZE

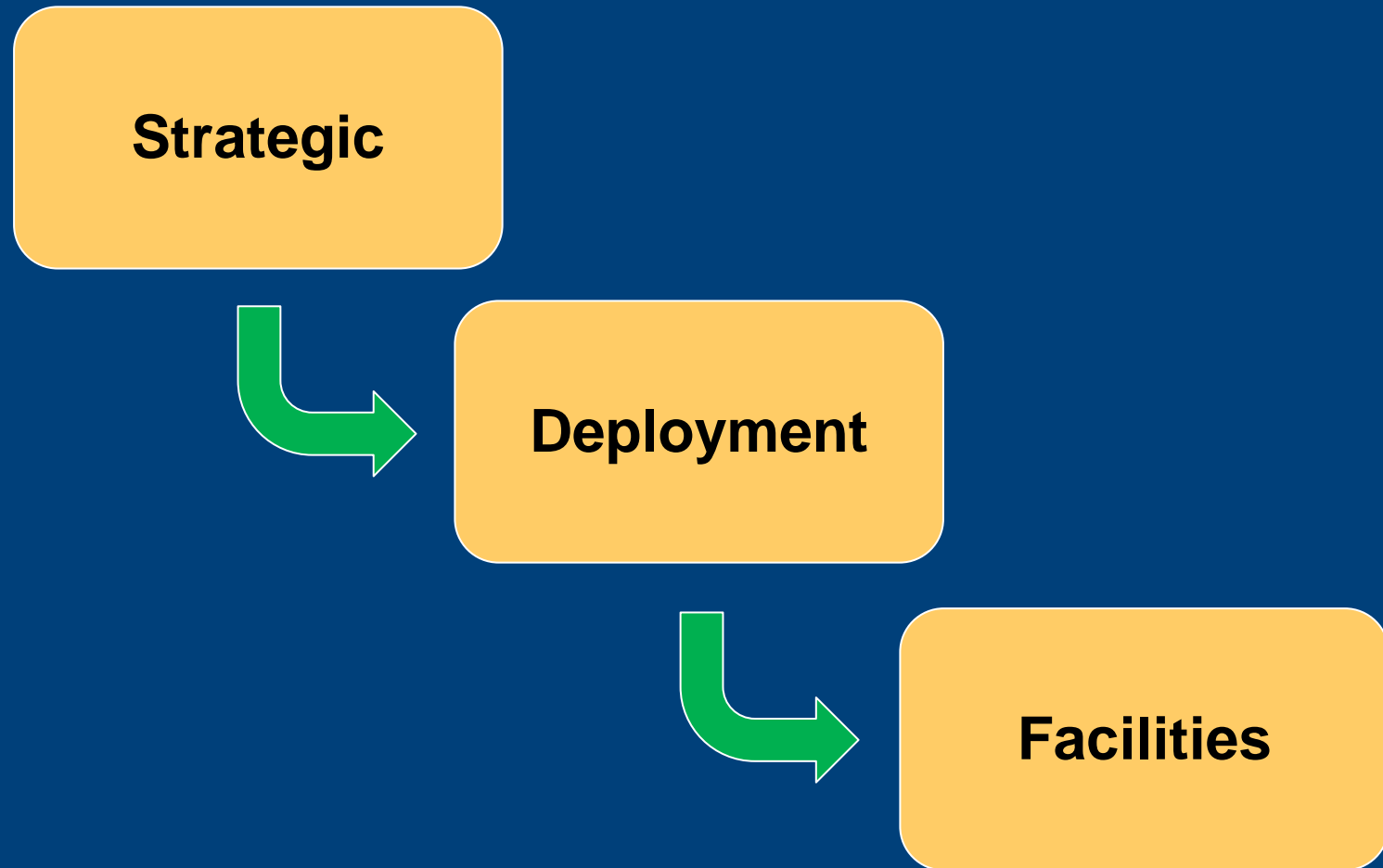
apparatus bays 15

ABOVE GRADE WITH RAMPS

ADD "SLEEPERS" TO THE MAIN TRUCK/ENG. 16

MORE SPECIALIZED PODS - less space to house

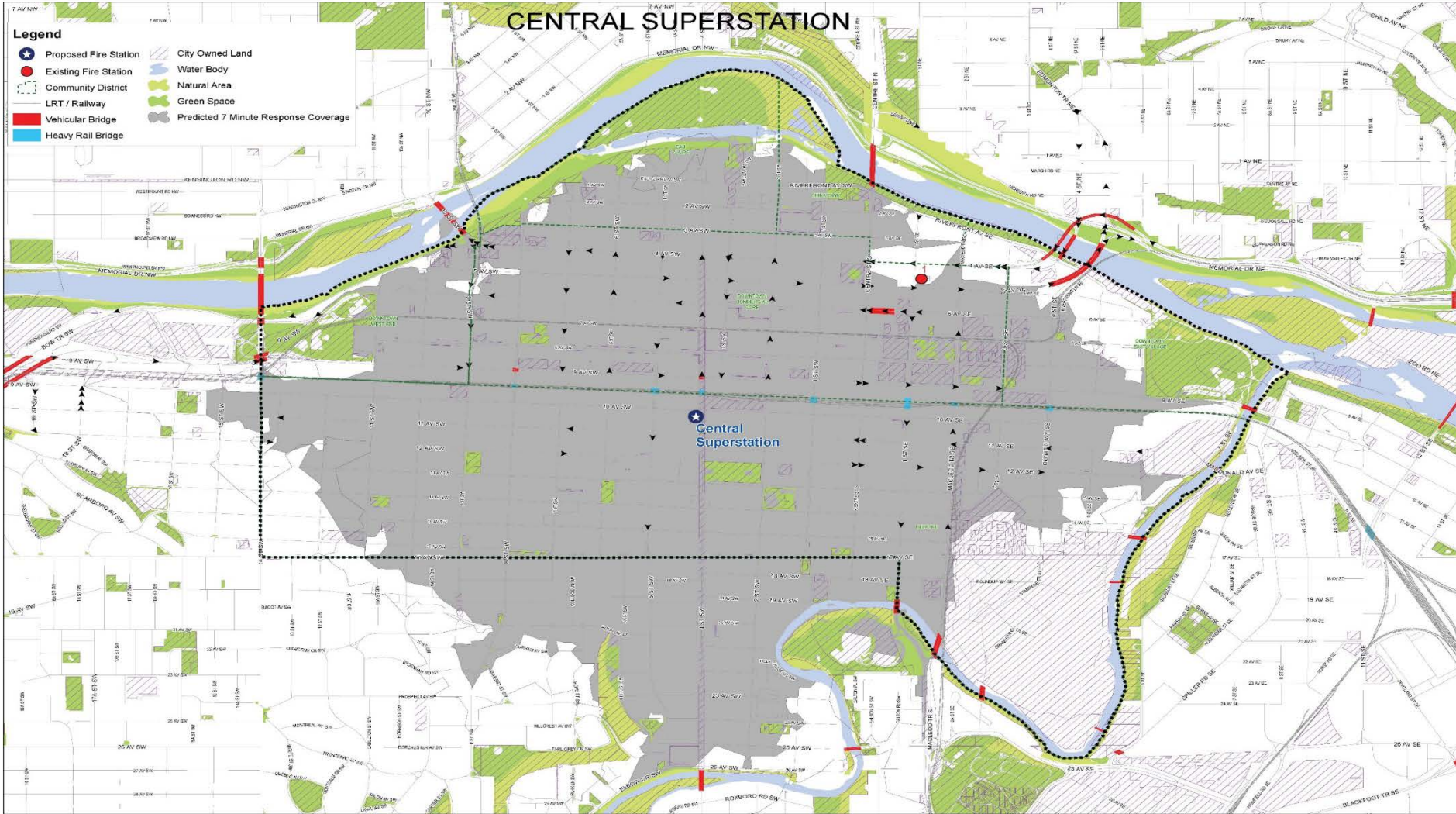
Value Opportunities - Layered



Strategic Opportunities

- **Staff Parking Strategy for Downtown Stations**
- **Equipment Strategy for on-site storage**
- **Post-disaster building required?**
- **Flood resilient design**
- **Partnering/integration with CFD facilities**

Deployment - Centralized



Deployment - Decentralized



Facilities - Baseline

- Renovate Station 1 to LEED silver
- Rebuild Station 2 to LEED gold, add another bay
- Maintain Station 6



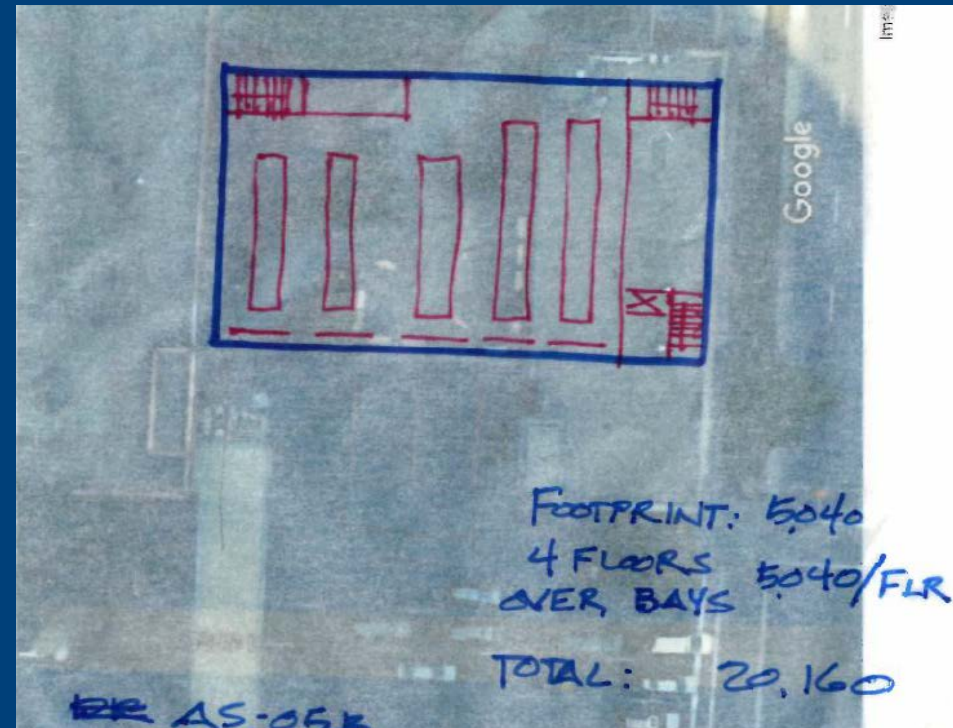
Facilities – Renovate/Expand Station 1

- Add 2 stories above bay, LEED silver for existing, LEED gold for new
- +39 % building size vs existing
- Flexible space
- 27,038 sq ft



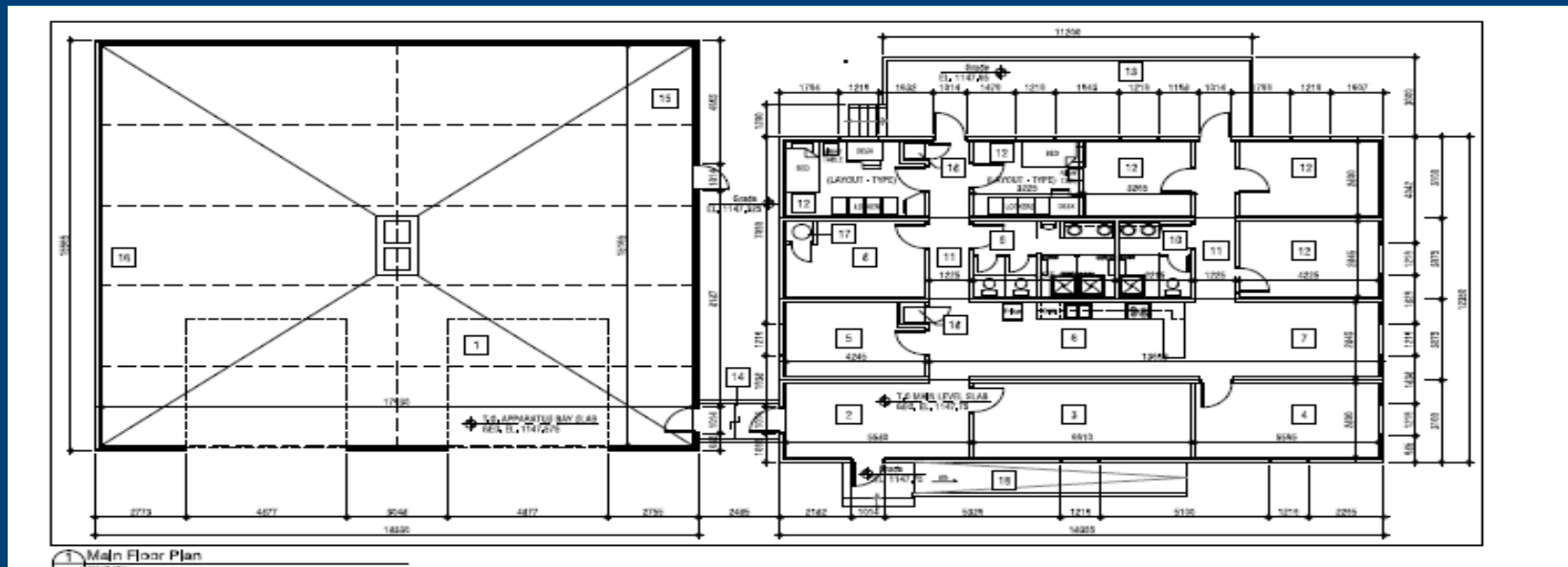
Facilities – New Larger Station 1

- 4-storey building, LEED gold, 5 bays, higher bay ceiling, flex space/programming
- +30 % building size vs existing
- 25,200 sq ft



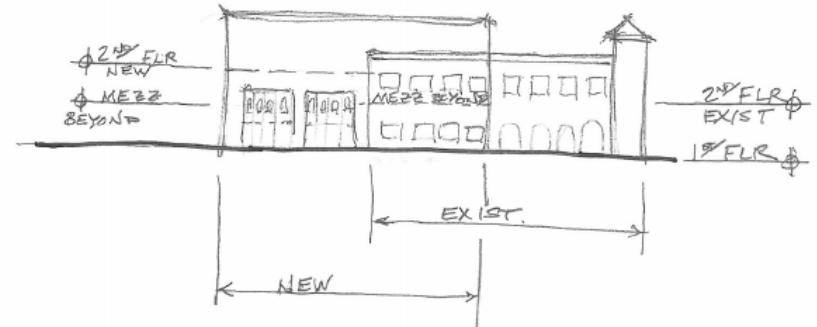
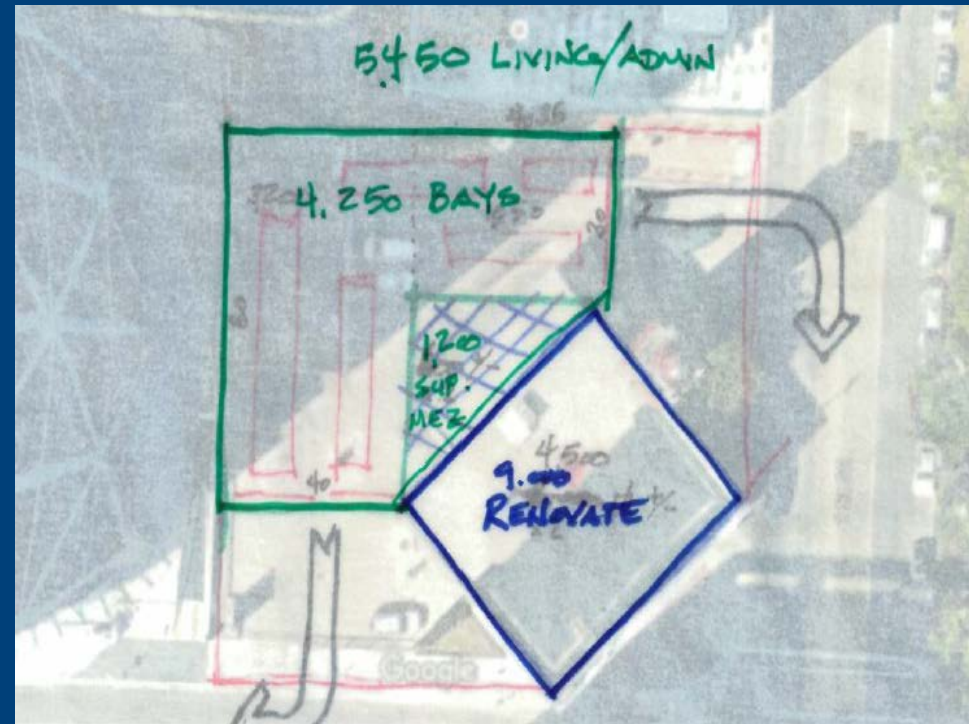
Facilities – Satellite Stations

- 6,000 sq ft facility, 2-bay
- Includes dorms, showers, office, kitchen, fitness, training room, patio
- Flexible station option



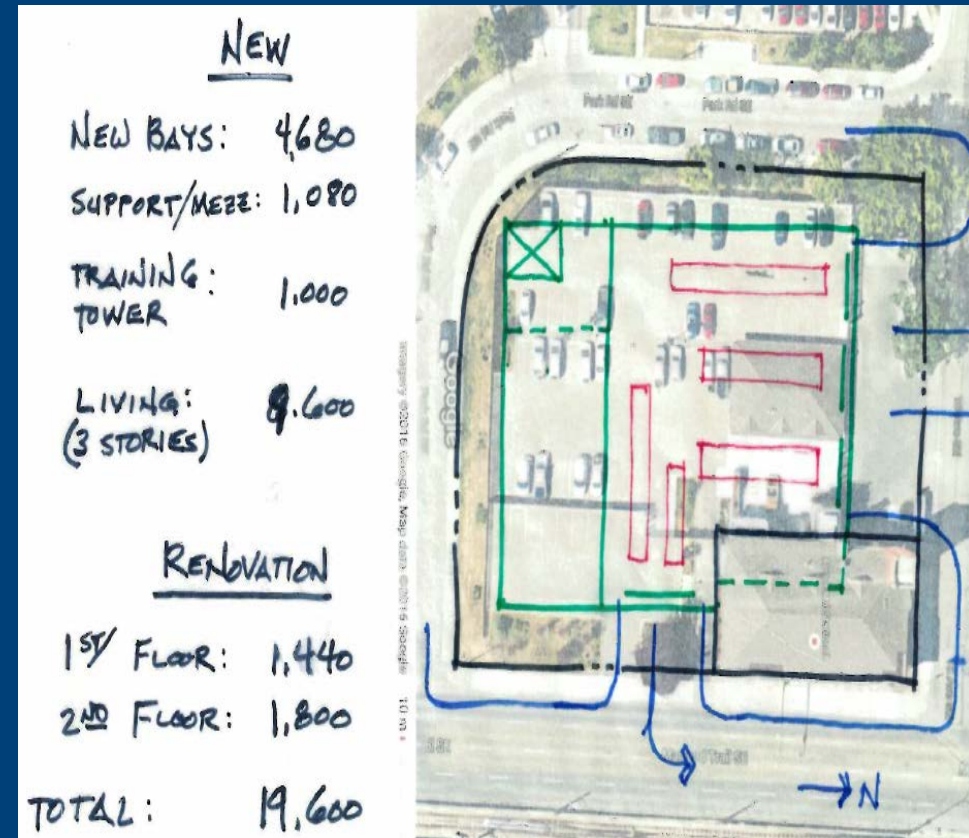
Facilities – Historic Station 1 Upgrade

- LEED silver existing, LEED gold new
- Equivalent of 4 bays (5 trucks) and addition of 2 stories on top of new bay area



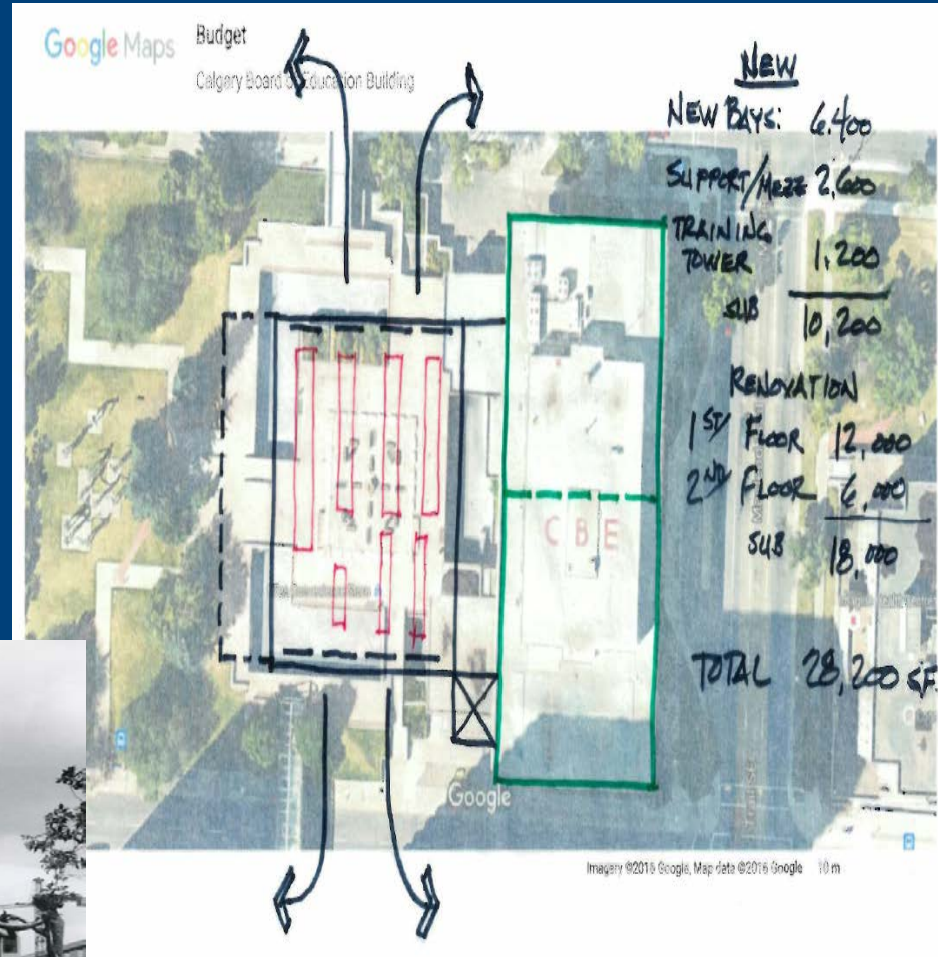
Facilities – Historic Station 2 Upgrade

- Renovate LEED silver, new construction LEED gold
- Equivalent of 4 bays (5 trucks)
- 19,600 sq ft building space



Facilities – Repurpose CBE Building

- LEED silver existing, LEED gold new
- 4 bays, flex space
- 28,200 sq ft



FACT – Functional Attributes...

The functional performance attributes for the project are presented in Exhibit 2.4.

Exhibit 2.4 – Functional Performance Attributes

Functional Attribute	Performance Definition	Aspects to Consider
Maintain Operational Readiness	<ul style="list-style-type: none"> a measure of the operational readiness of the Fire Department in the downtown core over time 	<ul style="list-style-type: none"> type, number, and location of apparatus and equipment needed skillsets, number, and location of staff needed
Meet Customer Expectations	<ul style="list-style-type: none"> a measure of how the Fire Department meets the expectations of its downtown customers over time 	<ul style="list-style-type: none"> response time range of services provided ability of the Fire Department to outreach and engage community integration and role of Fire Department infrastructure assets within the community
Meet Staff Expectations	<ul style="list-style-type: none"> a measure of how the Fire Department meets the expectations of its downtown staff over time 	<ul style="list-style-type: none"> working environment amenities available opportunities to develop skillsets, training
Maintain Flexibility for the Future	<ul style="list-style-type: none"> a measure of how the Fire Department can adapt to changing service needs over time 	<ul style="list-style-type: none"> changes in risk profile changes in downtown core changing demographics changing demands evolving technologies
Align (with) Corporate Vision	<ul style="list-style-type: none"> a measure of how the Fire Department's infrastructure meets corporate objectives 	<ul style="list-style-type: none"> corporate brand corporate vision opportunities to align departments/operations policies city-building initiatives

Exhibit 2.6 - Performance Evaluation

Functional Performance Attributes/Narratives		Baseline		YEAR 1		YEAR 2		YEAR 3		YEAR 4		YEAR 5		
Description														
Criteria		Wt.	Score	Total	Score	Total	Score	Total	Score	Total	Score	Total	Score	Total
1	Operational Readiness	32	5	160	5	160	5	160	7	224	5	160	7	224
2	Customer Expectations	28	5	125	5	125	5	125	7	175	7	175	8	200
3	Staff Expectations	18	5	75	7	105	8	120	4	60	7	105	4	60
4	Future Adaptability	17	5	65	5	65	7	119	7	119	8	102	8	136
5	Corporate Alignment	11	5	55	5	55	6	66	6	66	7	77	8	88
Total		100		500		500		590		598		613		708
Rank (Best Functional Performance = 1)				5		5		6		2		5		1

Functional Performance Attributes/Narratives		YEAR 6		YEAR 7		YEAR 8		YEAR 9		YEAR 10		YEAR 11		
Description														
Criteria		Wt.	Score	Total	Score	Total	Score	Total	Score	Total	Score	Total	Score	Total
1	Operational Readiness	32	3	96	8	256	0	0	0	0	0	0	0	0
2	Customer Expectations	28	4	100	5	150	0	0	0	0	5	125	7	175
3	Staff Expectations	18	6	90	4	60	4	60	4	60	4	60	3	45
4	Future Adaptability	17	7	119	8	136	3	51	4	68	6	102	8	136
5	Corporate Alignment	11	7	77	8	88	6	66	6	66	8	88	7	77
Total		100		482		628		177		194		545		687
Rank (Best Functional Performance = 1)				16		4		12		11		7		3

The rating definitions are presented in Exhibit 2.7.

Exhibit 2.7 – Rating Definitions

Rating	Rating Definition
5	Exceeds project goals significantly

FACT – Functional Attributes...

Exhibit 2.8 - Cost Evaluation

Resource Component/Alternatives	Baseline	YEAR 1	YEAR 2	YEAR 3	YEAR 4	YEAR 5
Description						
Baseline Capital Cost	\$20,962,000	\$20,962,000	\$20,962,000	\$20,962,000	\$20,962,000	\$20,962,000
Adjustment to Capital Cost	\$0	\$4,637,000	\$4,186,000	-\$7,662,000	-\$1,577,000	-\$674,000
Total Capital Cost	\$20,962,000	\$25,599,000	\$25,148,000	\$13,299,000	\$19,385,000	\$20,288,000
Baseline Future Cost (incl. asset ownership)	\$29,500,000	\$29,500,000	\$29,500,000	\$29,500,000	\$29,500,000	\$29,500,000
Adjustment to Future Cost	\$0	-\$365,000	-\$267,000	-\$18,420,000	-\$5,372,000	-\$18,038,000
Total Future Cost	\$29,500,000	\$29,135,000	\$29,233,000	\$11,080,000	\$23,933,000	\$11,462,000
Total Life Cycle Cost (Estimated Rounded NPV)	\$50,462,000	\$54,734,000	\$54,381,000	\$24,379,000	\$43,318,000	\$31,750,000
Rank (Lowest Resource Requirement = 1)	8	10	12	1	7	2

Resource Component/Alternatives	YEAR 6	YEAR 7	YEAR 8	YEAR 9	YEAR 10	YEAR 11
Description						
Baseline Capital Cost	\$20,962,000	\$20,962,000	\$20,962,000	\$20,962,000	\$20,962,000	\$20,962,000
Adjustment to Capital Cost	-\$5,972,000	\$1,107,000	-\$10,000,000	-\$4,737,000	-\$674,000	-\$4,178,000
Total Capital Cost	\$14,990,000	\$22,069,000	\$10,962,000	\$16,225,000	\$20,288,000	\$16,784,000
Baseline Future Cost (incl. asset ownership)	\$29,500,000	\$29,500,000	\$29,500,000			
Adjustment to Future Cost	-\$5,939,000	-\$18,074,000	\$7,000,000			
Total Future Cost	\$23,561,000	\$11,426,000	\$36,500,000			
Total Life Cycle Cost (Estimated Rounded NPV)	\$38,551,000	\$33,495,000	\$47,462,000			
Rank (Lowest Resource Requirement = 1)	5	3	11			

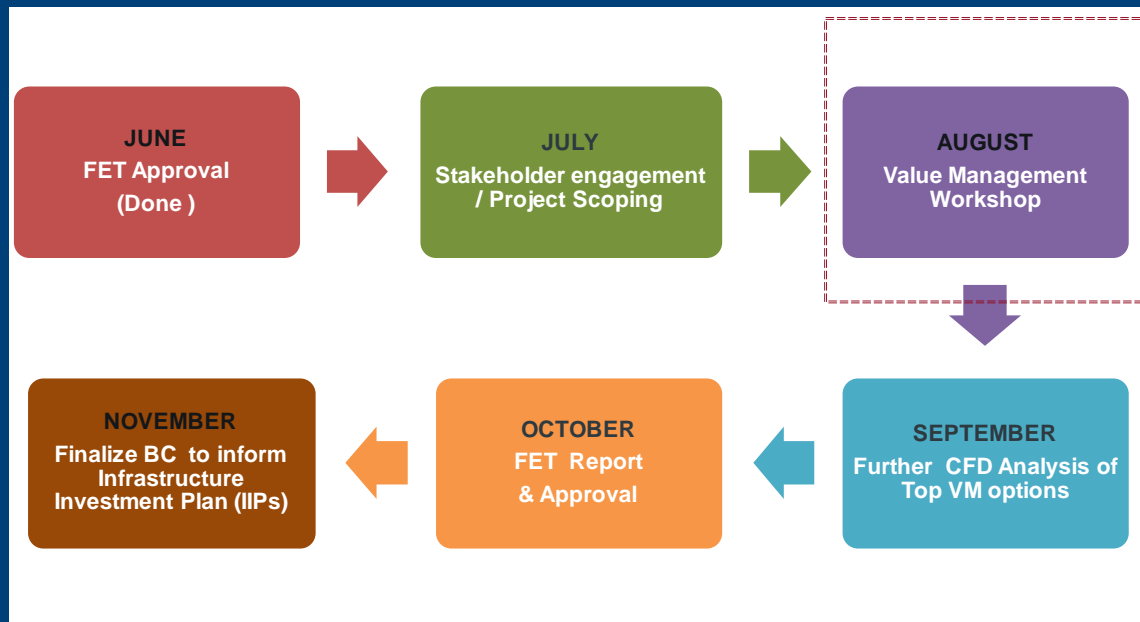
Exhibit 2.9 - Best-Value Evolution

Best Value/Alternatives	Baseline	YEAR 1	YEAR 2	YEAR 3	YEAR 4	YEAR 5
Description						
Performance	500	520	530	550	570	700
Total Resources (Life Cycle Cost)	\$50,462,000	\$54,734,000	\$54,381,000	\$24,379,000	\$43,318,000	\$31,750,000
Value Ratio V = P/R	0.00	0.95	10.01	27.01	14.41	22.28
Value Improvement (over Baseline)	0%	-6%	1%	170%	48%	128%
Best Value Rank (Most Preferred = 1)	8	10	8	1	5	2

Best Value/Alternatives	YEAR 6	YEAR 7	YEAR 8	YEAR 9	YEAR 10	YEAR 11
Description						
Performance	400	420	177	194	348	357
Total Resources (Life Cycle Cost)	\$38,551,000	\$33,495,000	\$47,720,000	\$43,317,000	\$27,722,000	\$48,682,000
Value Ratio V = P/R	12.49	18.54	3.67	4.52	14.44	11.52
Value Improvement (over Baseline)	30%	80%	-80%	-64%	48%	38%
Best Value Rank (Most Preferred = 1)	7	3	12	11	4	6

Epilogue...

- 3 shortlisted alternatives carried forward
- CFD developed business case
- East Core lands released



Tips, Tricks, and Traps

- Start with the **right** question
- Maintain flexibility to alter job plan
- Avoid science experiments!
- Encourage enthusiasm



Closing...

- **Three Aspects:**
 - **The project**
 - **The process**
 - **The path-forward**

Contact

David C. Wilson, P.Eng., CVS-Life, FSAVE, CPF
President
NCE Value Engineers Inc.

david.wilson@nceve.com